THE ORDINAL AND CARDINAL JUDGMENT OF SOCIAL WELFARE CHANGES IN SINGAPORE, 1982–99

PUNDARIK MUKHOPADHAYA

This paper analyzes the changes in social welfare in Singapore using both cardinal and ordinal measures. Labour Force Survey data published by the Manpower Research and Statistics, Department of the Ministry of Manpower, Singapore are used. It is observed with the use of Lorenz dominance technique that social welfare in Singapore during 1999 is less than in 1991 while an unambiguous conclusion cannot be made on the welfare ranking of 1982 and 1991 or of 1982 and 1999. According to the generalized Lorenz dominance, 1999 ranks first; however, this criterion is also unable to make any unambiguous ranking between 1982 and 1991. The ranking based on Sen social welfare function shows a continuous increase in the social welfare in Singapore. But when a more general social welfare function is used a different ordering might occur.

I. INTRODUCTION

S INGAPORE, a city-state of a little less than four million people, recorded the world's ninth highest GNP per capita (U.S.\$30,060) in the list of 174 countries covered by the *World Development Report 1999/2000*. However, an alternative set of estimates using purchasing power parity criteria ranked Singapore as fifth. And it is ranked twenty-fourth in the Human Development Index (UNDP 2000).¹ Singapore is among the fastest growing economies of East Asia. Thus, its average rate of growth (in per capita real GNP) was 6.4 per cent between 1980 and 1990 and 8.7 per cent during the first half of the nineties. It, however, slowed down in the mid-1990s, with a decline from 9.8 per cent to 7.8 per cent from 1995 to 1996, then decreasing sharply to 0.7 per cent in 1998. This is largely due to the adverse impact of the East Asian crisis. It has, however, recovered quickly, and grew at a rate of 5.5 per cent in 1999.

The World Bank (1993) emphasized two characteristics of the economic growth experience of Singapore (along with other high-performing countries of East Asia)

This paper has largely benefited by comments from two anonymous referees of this journal.

¹ Smith (1993, p. 95) has remarked that Singapore "may be advanced in terms of income than in social development" and further argued that its low rank in the Human Development Index is due to low index for "educational attainment."

as the defining characteristics of a "miracle": high growth and reduced income inequality. However, in due course, one secret of this miracle has been revealed: that the inequality scenario of Singapore is approaching the Latin American experience. At the end of May 2000, the Singapore Department of Statistics released to the local media an occasional paper on income disparities in Singapore (Singapore 2000).² It indicated a rise in income inequality based on Gini ratios for household income from work, from data compiled as part of the comprehensive annual labor force surveys. The Gini was stable at 0.44 in 1990, 1995, and 1997, but rose to 0.45 in 1998 and 0.47 in 1999.

The data used in this study refer to household income and thus do not take into account the variations in the size of households across income levels and classes. Thus, in a household income class, say, S\$1,000 to S\$1,400, or at an average income level of S\$1,200, there may be households of many sizes: 1, 2, 3, 4, and so on.³ On a per person basis, the household of size 2 enjoys an income of S\$600, as against the S\$300 of household of size 4 and S\$200 of household of size 6, for instance. All computations on income inequality that do not take explicit account of variations in household size are of somewhat limited significance in a comparative context (over time or across space). Ginis that are not properly adjusted for household size and composition changes across income classes are of little use to either evaluate development performance or entertain policy debates. Mukhopadhaya (forthcoming) and Mukhopadhaya and Rao (2002) have demonstrated that the Singapore economy faced a high rate of inequality (average Gini: 0.460 in the 1980s; in the 1990s the Gini did not fall and was around 0.470).

This paper studies the change in social welfare in Singapore using the Labour Force Survey data (LFS hereafter, published by the Manpower Research and Statistics, Department of the Ministry of Manpower, Singapore) of 1982, 1991, and 1999. The next section presents briefly the nature of data and definition of income used in the surveys. Section III analyzes the empirical results of trends in inequality in Singapore. Section IV uses a Lorenz dominance approach to find out the welfare trend in Singapore over time. The next section utilizes the generalized Lorenz dominance procedure to scrutinize the trend of welfare in Singapore. Section VI presents an analysis using a Sen social welfare function (Sen-SWF) to judge the trends in total welfare and the trends in its components (viz., equity and efficiency). Section VII introduces and uses a general class of social welfare function (SWF), where the values of parameter weight on equity can be varied. Section VIII analyzes other aspects of social welfare. The last section makes some concluding remarks.

² Some of the earliest research on income inequality in Singapore were by Pang (1975), Rao and Ramakrishnan (1980), and Liu and Wong (1981).

³ U.S.\$1.00 approximately equals to S\$1.80.

II. THE DATA

The data on income from the *Report on the Labour Force Survey* is used in the analysis to follow. The concept of income, as defined in the LFS, is gross monthly income considered as total earned income from employment in the preceding full calendar month. For employees this includes wages and salaries, allowances, overtime, commission, tips, bonus, and the employees' contribution to the Central Provident Fund. For employers and own account workers it is the total receipt from sales and services less operating expenses. Thus the surveys covered both the earned and unearned incomes. Since unearned income is more unevenly distributed (because of its direct relation to wealth), earning distribution may understate the degree of overall inequality.

The analysis has selected gross income for examination. A method often employed is to enumerate income inequality using the disposable income (excluding tax and transfer payments by the government), because actual income distribution of a country is the posttax income. However, there are several studies interested in distribution of income that has used pretransfer income as the primary income concept. Measures of "pretransfer income are relevant to those whose immediate policy concern is to examine how and from whom transfer payment could be financed" (O'Higgins, Schmaus, and Stephenson 1990, p. 23). Furthermore, various transfers in Singapore are in kind (in the form of education subsidies, housing benefits, etc.) and the available LFS are not adaptable to use disposable income.

Labour Force Survey data covers people in the workforce living in private households on the main island of Singapore. Thus (i) construction workers living at worksites, (ii) persons commuting daily from abroad to work in Singapore, (iii) persons living on offshore islands, (iv) persons living in institutional households, (v) foreign service personnel living in military establishments, (vi) wayfarers on land and persons on ships and boats, and (vii) persons in transit on ocean-going vessels are excluded. The effective sample size for the LFS is targeted at 25,000 housing units. Results of the survey were inflated up to the population by an estimation factor. This factor was derived from the ratio of the total population estimate as of June of the relevant year to the number of persons enumerated in the survey.⁴

Labour Force Survey data publishes data by income group and by actual level. Thus, except for the highest and the lowest income classes, class means are assumed to equal the arithmetic means of the upper and lower bounds of the classes. For the highest and the lowest income classes, which are open-ended, no average income data or gross income estimates are provided. For the year 1982, the mean of

⁴ The exclusion of the people at construction sites, who are mainly the low income earners, creates a downward bias income inequality.

the lowest income group of "below S\$200" was assumed to be S\$125. For 1991 and 1999, the mean for the lowest income class of "below S\$400" was set at S\$260. The highest income class in the survey reports for 1982 and 1991 was "S\$3,000 and above" and for 1999 it is "S\$6,000 and above." Two approaches have been used for the estimation of the mean for the highest income class. One is based on the interpolation at the appropriate income groups of the data on the assessed income distributions from the annual reports of the inland revenue department and the other is based on fitting a Pareto curve for the last two income classes.⁵ The estimates from these two methods were scrutinized to arrive at the means for the highest open-ended class.

III. TRENDS IN INCOME INEQUALITY IN SINGAPORE

To gain an overview of the trend in inequality in Singapore over the last two decades we present Table I, which contains the cumulative decile shares of per capita gross incomes and the Gini coefficients at different survey periods.

It may be noted that inequality of labor force income in Singapore is on the increase over the period as clearly displayed by the rising value of the Gini coefficient and from the ratio of mean incomes of the top 10 per cent to the bottom 20 per cent. Looking at the decile share, we find that there is a secular decline in the share of the bottom decile. It is observed that only around 20 per cent of the total national income goes to the bottom 50 per cent of the population and the top decile enjoys 40 per cent of the total national earnings.

It is evident that for the lower 40 per cent of the population the income share has steadily declined; however, for the upper decile income has not steadily increased. The decline in the share of income going to the lower deciles is quite spectacular. This trend is sometimes attributed to the structural changes in the economy since the 1980s. As Singapore began losing its competitive advantage in labor-intensive industries in the 1980s, the Government initiated a program of economic restructuring and encouraged the move towards skill- and technology-intensive industries. The services sector (notably the financial services sector) was also actively promoted.

As the restructuring program gained momentum, those with required qualifications were well paid, and for those without the appropriate skills earnings remained stagnant. Earnings were thus stretched at both ends. Foreign talent was welcomed in the face of intensifying global competition, while foreign unskilled workers were

⁵ The process is as follows. Let the lower income bound of last two groups be Y_1 and Y_2 . Also let the number of persons with incomes above Y_1 and Y_2 be N_1 and N_2 respectively. The "Pareto α " can be found as $\Delta \log N / \Delta \log Y$. Then the estimated mean income of the last group is calculated from Van der Wijk's law as $(\alpha / \alpha - 1)Y_2$ (see Rao and Ramakrishnan 1980; Kakwani 1980; Cowell 1995).

	Cumulat	ive Share of Inc	ome (%)
Decile	1982	1991	1999
Lowest	2.46	1.44	1.24
Second	6.29	5.13	4.14
Third	10.12	9.86	8.56
Fourth	15.29	15.23	13.15
Fifth	21.68	21.87	19.54
Sixth	28.06	29.95	26.81
Seventh	36.49	39.55	35.40
Eighth	46.42	51.20	46.76
Ninth	61.10	67.45	61.32
Тор	100.00	100.00	100.00
Gini coefficient	0.460	0.471	0.476
Ratio of means of top 10% and bottom 20%	12.34	15.88	18.70

 TABLE I

 INCOME INEQUALITY TRENDS IN SINGAPORE: 1982, 1991, AND 1999

Source: Computed from the *Report on the Labour Force Survey*, 1982, 1991, and 1999 editions.

brought in to take over manual jobs. Earnings at the top rose at a relatively higher pace than for those at the bottom.

As the economy recovered from the financial crises in 1999, with GDP growing at 5.5 per cent, the Gini rose to an all-time high of close to 0.48. The recession must have resulted in further restructuring of firms, and the recovery is now witnessing the impact of that restructuring: a widening of income inequality. The buzzword in recent years has been "foreign talent." It is widely believed that some of the CEOs and other top executives in Singapore may be receiving very high salaries and bonuses—comparable to their U.S. colleagues, while no such favorable trend is likely for all others in general and low-level employees in particular.

IV. THE LORENZ DOMINANCE APPROACH

Bergson (1938) introduced the concept of the SWF which would depend on the amount of the nonlabor factors of production employed by each producing unit, the amount of labor supplied by each individual, and the amount of produced goods consumed by each individual. Then SWF is a real valued function defined on a set of alternative social states. Samuelson (1949) investigated various uses for which SWF can be utilized in welfare economics. The most general form of SWF is the Bergson-Samuelson SWF, expressed as:

$$W = W(u_1(x_1), u_2(x_2), \dots, u_n(x_n)),$$
(1)

where $u_i(x_i)$ is the utility obtained by the person *i* for his/her income x_i . A priori,

there is not much that can be said about the form of the SWF. The form varies from person to person. Although the function may take any form, the function is supposed to be increasing, unique up to the monotonic transformation and permutation symmetric in incomes.

Atkinson's (1970) seminal paper⁶ considered the ranking of social states with the same mean income on the basis of an additive separable SWF as:

$$W = \sum_{i} u_i(x_i). \tag{2}$$

The form of the utility function might also vary from person to person. However, Atkinson (1970) proved that with the minimum restriction of concave utility function (that is assuming diminishing marginal utility of income) it is possible to show that for a quite broad class of SWF, Lorenz ordering can rank alternative social states. A common way of describing income distribution is the Lorenz curve, which is defined as the relationship between the cumulative proportion of the income units and the cumulative proportion of income received when units are arranged at ascending order of their incomes. Thus Atkinson shows that if the Lorenz curve of one state lies northeast of another the distribution of income corresponding to the first is said to be better than the latter. To present it formally:

if $F_1(x)$ and $F_2(x)$ are two distributions with corresponding mass functions $f_1(x)$ and $f_2(x)$ respectively with the same mean income and if L(p) is the Lorenz curve, then $L_{F_1}(p) \ge L_{F_2}(p)$ in the interval $0 \le p \le 1 \iff \sum u(x)f_1(x) \ge \sum u(x)f_2(x)$ for utility functions such that u'(x) > 0 and u''(x) < 0.⁷

However, if the two Lorenz curves cross, it is always possible to find out different concave utility functions that can rank two social states differently.⁸

The observation in Table I is that the Lorenz curve of 1999 is outside of the Lorenz curve of 1991 (see also Figure 1). However, the Lorenz curve of 1982 intersects that of 1991 from below at the fifth decile. And the Lorenz curve of 1999 intersects that of 1982 from below at the eighth decile. We have seen that the Lorenz curve allows for an unambiguous comparison of the regular distribution in the cases where the curves do not intersect. This requires that for all k, the share of the bottom k decile at time t is greater than that at time t^* . In such a situation the distribution at time t is Lorenz superior to that at time t^* . From Table I and Figure 1, the first conclusion is that an unambiguous comparison, regarding welfare ranking, cannot

70

⁶ Also see Kolm (1966).

⁷ Dasgupta, Sen, and Starrett (1973) showed that the strict concavity can be relaxed to Schur-concavity.

⁸ Note that the criterion is still true when the dominating Lorenz curve has a higher mean income.

⁹ Also for this comparison the errors surrounding the estimates of the distribution is another aspect to consider. Beach and Davidson (1983) and Bishop, Chakraborti, and Thistle (1989) considered the sampling variability and tried to indicate whether crossing of Lorenz curves (and generalized Lorenz curves) were statistically significant or not. Other references can be found in the above-mentioned articles. However, the present analyses do not follow this route.



be made except for 1991 and 1999 (though the Gini coefficient is increasing from 1982 to 1999). Thus we can only say that the social welfare in Singapore during the year 1991 was higher in comparison to 1999. Furthermore, since the per capita income has changed during this period we are unable to make welfare judgments on the basis of Lorenz dominance.

V. A GENERALIZED LORENZ DOMINANCE APPROACH

Atkinson's (1970) paper created a lot of excitement in the literature of inequality, however, it is observed that Lorenz dominance as a criterion of welfare comparison gives only a partial ordering of the income distribution. This is because the Lorenz curves intersect (this was also the observation for our Singapore exercise). Moreover, Lorenz dominance permits comparisons only when distributions have the same mean. In our case we are interested in examining welfare changes of Singapore over time, and it is important to notice that mean income had changed over time. Moreover, the Lorenz dominance criterion has completely ignored the economic efficiency/growth aspect of a social welfare consideration. Shorrocks (1983) extends Atkinson's formulation by introducing the concept of generalized Lorenz dominance. The generalized Lorenz curves can be obtained by scaling the ordinary Lorenz curves up by the states' mean incomes. Thus if the Lorenz curve of a distribution is L(p) and the mean income of the distribution is μ , then the generalized

	Cum	alative Income per Capit	ta (S\$)
Decile	1982	1991	1999
Lowest	24.32	23.27	32.82
Second	62.17	82.93	109.34
Third	100.01	159.44	226.28
Fourth	151.06	246.32	347.45
Fifth	214.13	353.57	516.50
Sixth	277.21	484.29	708.59
Seventh	360.46	639.45	935.49
Eighth	458.55	827.79	1,235.60
Ninth	603.59	1,090.56	1,620.44
Mean income	987.90	1,616.85	2,642.63

TABLE	Π
-------	---

POINTS OF GENERALIZED LORENZ CURVES AT DIFFERENT DECILES: 1982, 1991, AND 1999

Source: Same as Table I.

Lorenz curve of this distribution is given by $\mu L(p)$. According to Shorrocks (1983) if the generalized Lorenz curve of one state lies northeast of another, the social welfare corresponding to the first is said to be better than the latter. To present it formally:

if $F_1(x)$ and $F_2(x)$ are two distributions with corresponding mass functions $f_1(x)$ and $f_2(x)$ and mean incomes μ_1 and μ_2 respectively, then $\mu_1 L_{F_1}(p) \ge \mu_2 L_{F_2}(p)$ in the interval $0 \le p \le 1 \Leftrightarrow \sum u(x)f_1(x) \ge \sum u(x)f_2(x)$ for all strictly concave utility functions.¹⁰

Thus it demonstrates that the ranking of two income distributions with different means can only have an unambiguous welfare ranking if the generalized Lorenz curves do not intersect. Moreover, Shorrocks (1983) demonstrates that even if ordinary Lorenz curves of two distributions intersect, the condition of generalized Lorenz dominance may still be satisfied.

As a next step in our analysis we have constructed the generalized Lorenz curves for three years. Using 1985 as the base year the per capita monthly real income of Singaporeans was found to be S\$987.90, S\$1,616.85, and S\$2,642.63 respectively for the years 1982, 1991, and 1999. Real income has increased over time in Singapore. Table II presents the decile points of the generalized Lorenz curves for the different years.

Figure 2 represents the generalized Lorenz curves of different years. We observe that for Singapore the generalized Lorenz curves are increasing at a faster rate with time at the higher decile points. Both from Table II and Figure 2 it may be noticed that the generalized Lorenz curve for 1982 intersects that of 1991 at the second decile. The generalized Lorenz curve of 1991 (and also that of 1982)

¹⁰ See Kakwani (1984).



Fig. 2. Generalized Lorenz Curves: 1982, 1991, and 1999

always lies below the generalized Lorenz curve of 1999. The Lorenz curve of 1991, as shown in the previous section, was above the Lorenz curve of 1999. Table II and the corresponding figure, thus, indicate that for the top 90 per cent population of 1991 the cumulative income per capita was higher in comparison to that of 1982.

Thus in our empirical analysis we find that the generalized Lorenz dominance criterion resolves some of the *intersection* of ordinary Lorenz curves, but, generate new crossings at the same time. Therefore, this provides only a partial ordering of social states.

VI. A SOCIAL WELFARE FUNCTION APPROACH

As both the Lorenz dominance and the generalized Lorenz dominance provide only partial ordering of the social welfare of Singapore over time, for complete ordering we need a cardinal SWF that provides numerical values to all possible social states. As we know that the Gini index (*G*) is defined as twice the area between the Lorenz curve and the 45° egalitarian line, then (1 - G) is twice the area below the Lorenz curve. In the same fashion a cardinalization of generalized Lorenz curve can be done by finding the area below the generalized Lorenz curve:

$$2\int_{0}^{1} \mu L(p)dp = \mu(1-G),$$
(3)

and this could be denoted as a SWF.11

Since the utilitarian SWF, given by equation (1), depends only on individual utilities which in turn depend on the consumption bundle, or real income of each person, it does not allow for any externalities. While the level of utility of a person may depend on his/her consumption bundle or income, some disutility may be created due to inequity in the society as a whole. It is agreed that equity and efficiency are the twin concerns of a social planner or decision-maker. Therefore, a common nonutilitarian form of the Bergson-Samuelson SWF may be written as:

$$W = W(S, \theta), \tag{4}$$

where *S* stands for total income representing efficiency and $\theta = \theta(x_1, x_2, ..., x_n)$ denotes a measure of inequality representing inequity. A SWF of the above type must satisfy the condition:

$$\frac{\partial W}{\partial S} > 0$$
, and $\frac{\partial W}{\partial \theta} < 0.$ (5)

This would mean social welfare will increase with rising total income and will decrease with rising inequality. Obviously, the set of admissible SWFs satisfying these conditions is enormous. In order to narrow down the set, further restrictions are needed. These restrictions may be specified in terms of a number of axioms. On the basis of a set of four axioms, Sen (1974) arrived at a specific form of the Bergson-Samuelson class of SWFs which is:

$$W = \mu (1 - G).$$
 (6)

Sen (1976) shows that this index, calculated from income distribution, is a subrelation of social preference relation defined in the distribution of commodities.¹²

We will estimate, in this section, the SWF of (6) in order to examine the changes in social welfare in Singapore during the period 1982 to 1999.¹³ Let us consider that both the arguments in SWF of (4) change over time. Then we can find out the total derivative of (4) with respect to time as:

$$\frac{dW}{dt} = \frac{\partial W}{\partial S}\frac{dS}{dt} + \frac{\partial W}{\partial \theta}\frac{d\theta}{dt}.$$
(7)

- ¹¹ We have taken up four kinds of indices for judging the social welfare of Singapore: viz., the Lorenz curve, the cardinalized area of the Lorenz curve (1 G), the generalized Lorenz curve, and the cardinalized area of the generalized Lorenz curve $\mu(1 G)$.
- ¹² Dagum (1990, 1993) arrived at the same SWF from an utilitarian premise. Alternatively Yitzhaki (1979, 1982) showed that this index could be based on relative deprivation. Sheshinski (1972) also arrived at this index from the Gini coefficient.
- ¹³ Kakwani (1986) analyzed the Australian redistribution policy by adopting Sen-SWF. However, our approach is different as it makes comparison over time.

TABLE III				
CHANGES IN SOCIAL WELFARE IN SINGAPORE:	1982,	1991, A	ND	1999

Year	Mean Income ^a	Gini Coefficient	Social Welfare
1982	987.90	0.460	533.47
1991	1,616.85	0.471	855.31
1999	2,642.63	0.476	1,384.74

^a In constant 1985 Singapore dollars.

Using (6) for the specific form of the SWF we get:

$$\frac{dW}{dt} = (1-G)\frac{d\mu}{dt} - \mu\frac{dG}{dt},$$
(8)

for approximation of the changes between two discrete points of time, we can write:

$$\Delta W \approx (1 - G)\Delta \mu - \mu \Delta G, \tag{9}$$

where $\Delta W = W_t - W_{t-1}$, $\Delta \mu = \mu_t - \mu_{t-1}$, and $\Delta G = G_t - G_{t-1}$. We will now use equation (9) to study changes in social welfare in terms of changes in equity and efficiency over 1982 to 1999.

Table III presents estimated values of the SWF and its arguments provided in equation (6). The increase in inequality (quantified by the Gini coefficient) is quite prominent during the period 1982 to 1991. Real mean income¹⁴ during this period in Singapore increased by 7.1 per cent on average per annum. Thus, for this period the increase in inequality is overshadowed by the increase in real income. The social welfare, measured by SWF, shows an increasing movement throughout the whole period. During 1982 to 1991 welfare increased by 6.7 per cent (on average per annum) and during 1991 to 1999 welfare increased by 7.7 per cent per annum (on average) and in the whole period the average increase was 9.39 per cent per annum. Thus in terms of complete ranking we observe that the year 1999 dominates the other two years. To enumerate the change in social welfare of Singapore attributed to the changes of equity and efficiency we present Table IV. Table IV shows that the change in welfare due to inequality is not low. We have already discussed that in the 1980s the restructuring program started paying better remuneration to the skilled workers while the unskilled were poorly paid. With government's equity-enhancing education policies the labor market experienced

¹⁴ Mean incomes were computed from the same data set that is LFS. Labour Force Survey data considers people in the labor force only and also because of exclusion of some of the people as already discussed, the mean income is lower than the national accounts' estimates. However, the intention of this paper is to enumerate the change in social welfare, not to calculate the absolute amount of social welfare. Thus the downward bias in absolute average income (which is consistent in all the years under consideration) does not create a problem.

TABLE I	V
---------	---

	1982 to 1991	1991 to 1999
Welfare change	321.844	529.428
Mean change	628.945	1,025.787
Inequality change	-0.011	-0.005
Due to mean: $(1 - G)\Delta\mu$	336.170	540.076

-14.326

-10.649

CHANGE IN WELFARE AND ITS COMPONENTS IN SINGAPORE, 1982–99

better skilled entrants. However, the scarcity of manpower in Singapore embraced foreign workers on a large scale. On the one hand skilled foreign workers are hired at a high wage, on the other hand construction workers and domestic maids are employed at a very low wage. Thus disparity of income continues to be great.

In Table IV we observe an increase in social welfare, despite increase in inequality as the changes due to mean, at both the intervals, are quite high. Singapore is among the high-performing "miracle" countries, which maintains an average annual growth rate of 4.7 per cent (average annual GNP) between 1980 and 1990 and 5.8 per cent between 1990 and 1998. World Bank (1993, pp. 5-6) identified the following causes for this high growth rate: high rate of investment in physical and human capital, export orientation, fertility decline, sound macroeconomic management helping to promote savings and investment, and government intervention to promote development of specific industries.¹⁵

VIL AVOIDING TOO MUCH EMPHASIS ON EFFICIENCY

To make overall determination of the welfare of a particular economic situation various types of information are required. Information on inequality is one of the requisite ingredients. Lorenz ranking is a widely used approach for ordering various social states. However, this approach has one distinct problem: it gives an incomplete ranking of social states. Generalized Lorenz dominance, using information regarding inequality and mean income, solves this problem in some of the cases, however, fails to provide a complete ranking. The cardinalization of the latter provides the Sen-SWF. Thus so far our attempt was to provide a complete ranking of various economic situations that prevailed in Singapore during 1982 to 1999.

For the Sen-SWF the rate of substitution between inequality and efficiency at a

Due to inequality: $\mu \Delta G$

¹⁵ Singapore maintained 40–50% of GDP as gross domestic savings during the 1980s and 1990s and while in the 1980s the saving-investment gap was 5%, in the 1990s it hovered around 15%. The average ratio of gross domestic capital formation to GDP in the 1980s was 42%, while it was 35% for the 1990s. The incremental capital output ratio in the 1980s was 5.2 and in the 1990s it was 4.2. In the 1980s the inward FDI flow was 32% of gross domestic investment and the 1990s maintain an average figure of 25%.

constant welfare level can be captured by the elasticity between equality (that is 1 minus the Gini) and mean income:

$$\frac{dG}{1-G}\frac{\mu}{d\mu} = 1. \tag{10}$$

That means, in 1982 if the government wanted to have a growth policy, which would increase mean income by 100 units, a deterioration of the Gini by 0.06 point would be admissible. Note that in 1982 the Gini was 0.460 and the mean income was \$\$987.90. Now in 1999 when the country's mean income is \$\$2,642.63 and Gini is 0.476, for a policy of same growth rate a 0.02 point deterioration of Gini is admissible. The point to emphasize here is that, compared to 1982, in 1999 when the average income was almost three times, more importance should be given to preservation of equity. Therefore, clearly the SWF is highly sensitive to mean income and less sensitive to inequality. Thus, in the case of intertemporal comparison, this SWF will always be biased as Singapore's per capita income increases at a very high rate even at the cost of an adverse income distribution. Furthermore, both the mean income and the Gini are determined by the income profile of society, and thus this SWF is extremely rigid from the policy point of view.

In addition, an underlying assumption in the Sen-SWF is the following:

$$\frac{\partial W}{\partial x_i} > 0 \text{ for all } i. \tag{11}$$

This means that any addition to anyone's income, other things remaining the same, must increase social welfare. This assumption is called Paretianity. Thus, (to take an extreme case) if there is an increase of income of the richest person (or section) of the society, welfare will increase. Note that ceteris paribus, an increase in the richest person's income will increase inequality as well as total income. But the increase in welfare due to the increase in total income must be greater than the decrease in welfare due to the increase in inequality. This means that (11) implies:

$$\frac{\partial W}{\partial S}\frac{\partial S}{\partial x_i}dx_i + \frac{\partial W}{\partial \theta}\frac{\partial \theta}{\partial x_i}dx_i > 0.$$
(12)

This principle deals with the "efficiency" aspect of the SWF. If the efficiency gain of the entire society is enjoyed by the richest person (or group) whether it is a welfare gain or not is the question.

The Sen-SWF may be easily modified to make it more general and flexible. Such a class of generalized SWF can be presented as:

$$W = \mu^{\beta}(1 - G), \quad 0 \le \beta \le 1.$$
 (13)

This SWF with variable values of β has certain advantages over the Sen-SWF. If one wants to attach more importance to efficiency than equity he will choose a high

value of β , that is near one, and on the contrary if he is an equity-lover he will set a low value for β .¹⁶

Let us now examine whether this SWF is Paretian or not. From equation (11) we know that the SWF is Paretian if:

$$\frac{\partial}{\partial x_i} \left[\mu^{\beta} (1 - G) \right] > 0, \tag{14}$$

which implies:

$$\beta - \beta G + G > \frac{2i - n - 1}{n}$$
, for $i = 1, \dots, n$.¹⁷ (15)

This expression is always true from the lowest income to the median income as the left-hand side of expression (15) is always positive. With the knowledge of the existing level of inequality in the society, by varying the value of β , one can easily determine the direction of a change in social welfare when a person, above the median, gains some additional income (other things remaining the same). If the condition of Paretianity is satisfied for the richest person it will satisfy others, thus putting maximum value of *i* in (15) we get:

$$\beta + G - \beta G > \frac{n-1}{n} \,. \tag{16}$$

For a large *n* this can be written as:

$$\beta + G - \beta G \ge 1,\tag{17}$$

which will never be satisfied for a value of β less than 1. Thus this SWF is Paretian for the highest possible value of β , in which case this SWF will become the Sen-SWF. It is obvious from condition (17) that if only the richest person or the richest group enjoys the fruit of growth, the welfare of the society will not increase as long as $\beta < 1$. This SWF might be criticized for its bias in favor of the poor. If there is a rise in income of the poorest whatever be the value of β and *G* (in the specified range, that is, between 0 and 1), the welfare must increase. Thus this SWF has some Rawlsian flavor. However, for a Rawlsian SWF if the richest person's income increases, social welfare remains unchanged; but for the modified SWF (with $\beta < 1$) with an increase in income of the richest person social welfare decreases. This class of SWF (with $\beta < 1$) is not Rawlsian and not Paretian either.

Now, let us examine the changes in social welfare in Singapore for various values of β . Table V depicts the situation in social welfare when we consider a more general SWF. When consideration of efficiency is either nil ($\beta = 0$) or negligible (in

¹⁶ The value of β can be well above 1 for a more efficiency-prone person, however whenever $\beta \ge 1$ the proposed SWF is Paretian (can easily be followed from the proof discussed next). As our argument is against Paretianity we are restricting ourselves to the upper limit 1, when it is the special case of Sen-SWF.

¹⁷ The mathematical derivation is attached in the Appendix.

TABLE '	V
---------	---

	$\beta = 0.00$	$\beta = 0.01$	$\beta = 0.05$	$\beta = 0.10$	$\beta = 0.50$	$\beta = 1.00$
1982	0.540	0.579	0.762	1.076	16.973	533.467
1991	0.529	0.570	0.765	1.107	21.271	855.311
1999	0.524	0.567	0.777	1.152	26.937	1,384.739
Change:						
1982 to 1991	-0.011	-0.009	0.003	0.031	4.298	321.844
1991 to 1999	-0.005	-0.003	0.012	0.045	5.666	529.428
Marginal rate of growth in terms of social welfar (assuming unchanged inequality):	e					
1982 to 1991	0	4.45E-06	2.97E-05	8.49E-05	0.0075	0.5400

2.68E-05

1991 to 1999

0

CHANGE IN SOCIAL WELFARE IN SINGAPORE WHEN JUDGMENT VARIES

Table V, $\beta = 0.01$) we observe a decrease in welfare in Singapore over the years. However, considering social welfare only on the basis of equity (here determined by the expression 1 minus Gini) is too extreme. Also when we consider the value of $\beta = 0.01$, we are almost neglecting the effect of growth in the society. We have a similar observation if we consider the marginal rate of growth in terms of increase in social welfare.¹⁸

1.82E-05

5.33E-05

0.0057

0.5290

To consider the effect of growth on various sections of the society let us reexamine Table II recast as Table VI. Table VI clearly shows that incomes of the poorer deciles increased by the least amount, while a decrease in the mean income of the first decile is seen between 1982 and 1991. However, it is clear that the fruit of growth, except for the above case, does not accrue *totally* to the richest section of the society. But there should be concerns on the matter that the richest 20 per cent people are benefiting most from the economic growth in Singapore.

To consider the change in social welfare what could be the most appropriate value of β ? This evaluation will depend on the social policymaker's judgment over the importance of specific social needs (for example, fulfillment of basic needs, pursuit of social inclusion, etc.). Obviously it could vary between persons. For the case of Singapore one could set the parameter around 0.5 for examining the change in social welfare.¹⁹

¹⁸ To note that if there is an increase in mean income, Gini might also change depending on who gets the fruit of this growth. To exclude this complexity, it is assumed that inequality did not change due to the growth while computing the marginal rate of growth (that means everyone enjoys a proportionate increase in income).

¹⁹ That means if we consider LFS captures 20,000 people and if Gini is 0.45 then for any money going to the top 2,700 people welfare will drop (other things remaining the same).

Decile	1982	1991	1999	Change: 1982 to 1991	Change: 1991 to 1999
Lowest	24.32	23.27	32.82	-1.05	9.55
Second	37.85	59.66	76.52	21.81	16.86
Third	37.84	76.51	116.94	38.67	40.43
Fourth	51.05	86.88	121.17	35.83	34.29
Fifth	63.07	107.25	169.05	44.18	61.80
Sixth	63.08	130.72	192.09	67.64	61.37
Seventh	83.25	155.16	226.90	71.91	71.74
Eighth	98.09	188.34	300.11	90.25	111.77
Ninth	145.04	262.77	384.84	117.73	122.07
Тор	384.31	526.29	1,022.19	141.98	495.90
Total	987.90	1,616.85	2,642.63	628.95	1,025.78

TABLE VI

INCREASE IN MEAN INCOME OF VARIOUS DECILE GROUPS

Source: Same as Table I.

VIII. COMPARISON OF SOCIAL WELFARE FROM OTHER PERSPECTIVES

Inequality and consequently social welfare are multidimensional phenomena. Thus a discussion of social welfare in terms of income only is too restrictive. This section will provide some further details of change in social welfare in Singapore. For this we first present Table VII.

Table VII indicates that Singapore Government's emphasis on the education sector has increased over time (slight decrease in expenditure on education as percentage of GNP in the 1999 is the aftermath of the financial crises). To respond to the public debate on the increasing chasm between rich and the poor, in his National Day Lecture, 2000, Prime Minister Goh Chock Tong emphasized that the increase in inequality in the recent years is not a local phenomenon. Also he clarified that the income data does not include several in-kind opportunities which actually are meant for the poorer section of the society, such as education. Labor force survey reports reveal that between 1982 and 1999, the educational level of labor force shifted upwards due to an increasing number of better educated entrants. The proportion of workforce with below primary education decreased from 24.4 per cent in 1982 to 13.3 per cent in 1999. While in 1982, 51 per cent had less than secondary education, in 1999 the figure had decreased to 37.5 per cent. The upper end of the education ladder has shown opposite results with an almost three-fold increase in percentage of university graduates from 1982 to 1999. It is also observed from Table VII that life expectancy at birth has increased over the years and the crime rate has decreased in Singapore.

VARIOUS NEY SOCIAL INDICATORS, 1962, 1991, AND
--

	1982	1991	1999
Life expectancy at birth (year)	71.8*	75.7	77.6
Adult literacy rate (%)	84.8	89.7	93.5
Government recurrent expenditure on education			
per student (real):			
Primary (real)	14.83	23.22	25.74
Secondary (real)	23.05	35.29	47.04
Tertiary (real)	107.17	188.77	NA
Junior college (real)	NA	NA	58.27
Institute of technical education (real)	NA	NA	66.89
Polytechnic (real)	NA	NA	77.71
University (real)	NA	NA	144.66
Government operating expenditure:			
Government expenditure on education (% of total)	18.29	24.224	21.34
Government spending on health (% of GDP)	0.959	0.644	0.608
Government spending on public housing (% of GDP)	NA	0.070	0.117
Government spending on environment (% of GDP)	0.486	0.267	0.224
Rank in HDR	NA	43†	26‡
Crime rate (per 10,000 population) ^a	167	193	101

Sources: For *, World Development Indicators on CD ROM; for [†], for 1992, Human Development Report 1994; for [‡], Human Development Report 2001; rest of the variables were taken from the Yearbook of Statistics Singapore, various issues.

Note: NA = not available.

^a The following points to be noted: 1. Indicator is computed based on resident population;
 2. Data prior to 1998 were based on commutation of twelve months' figures. From 1998, data are as at the end of period;
 3. Refer to the total offenses recorded.

It is already known that the high Gini is of concern to Singaporean policymakers. In Table VII we see that the government's recurrent expenditure per student has increased from S\$14.83 to S\$25.74 at the primary level and S\$23.05 to S\$47.04 at the secondary level in real terms.

World Development Report 2000/2001 publishes economic performances of 174 countries. We have extracted these countries, in Table VIII where the Gini is more than 0.45.²⁰ These countries are compared with Singapore for various social indicators. It can be observed that so far as life expectancy at birth for males and females, illiteracy rate of males, unemployment rate, under-five mortality rate, and infant mortality rate are concerned Singapore's achievement has been spectacular. How-

²⁰ Sen (1997, p. 33) interpreted the Gini as follows: "in any pair-wise comparison the man with the lower income can be thought to be suffering from some depression on finding his income to be lower. Let this depression be proportional to the difference in income. The sum total of all such depressions in all possible pair-wise comparisons takes us to the Gini coefficient." Thus clearly Gini is an indicator of aggregate relative deprivation. The comparison with various other countries for other social indicators will have some reflection.

TABLE

SINGAPORE IN COMPARISON WITH

Country	Gini Index (× 100)	Life Expectancy at Birth (Years) 1998		A Illitera (% of 15 & 19	dult acy Rate People Above) 998	Net Enroll- ment Ratio (% of Relevant Age Group) 1997		Public Expen- diture on Educa- tion	Public Expen- diture on Health (% of
		Males	Fe- males	Males	Fe- males	Pri- mary	Secon- dary	GNP) 1997	GDP) 1990– 98
Brazil	60.0	63	71	16	16	97	66	5.1	3.4
Burkina Faso	48.2	43	45	68	87	32	13	1.5	1.2
Central African Republic	61.3	43	46	43	68	46	19	NA	1.9
Chile	56.5	72	78	4	5	90	85	3.6	2.4
Colombia	57.1	67	73	9	9	89	76	4.1	4.9
Costa Rica	47.0	74	79	5	5	89	40	5.4	6.9
Dominican Republic	48.7	69	73	17	17	91	79	2.3	1.6
El Salvador	52.3	67	72	19	25	89	36	2.5	2.6
Guatemala	59.6	61	67	25	40	74	35	1.7	1.5
Honduras	53.7	67	72	27	27	88	36	3.6	2.7
Lesotho	56.0	54	57	29	7	69	73	8.4	3.7
Madagascar	46.0	56	59	28	42	61	NA	1.9	1.1
Malaysia	48.5	70	75	9	18	100	64	4.9	1.3
Mali	50.5	49	52	54	69	38	18	2.2	2.0
Mexico	53.7	69	75	7	11	100	66	4.9	2.8
Nicaragua	50.3	66	71	34	31	79	51	3.9	4.4
Niger	50.5	44	48	78	93	24	9	2.3	1.3
Nigeria	50.6	52	55	30	48	NA	NA	0.7	0.2
Panama	48.5	72	76	8	9	90	71	5.1	6.0
Papua New Guinea	50.9	57	59	29	45	NA	NA	NA	2.6
Paraguay	59.1	68	72	6	9	96	61	4.0	2.6
Peru	46.2	66	71	6	16	94	84	2.9	2.2
Philippines	46.2	67	71	5	5	100	78	3.4	1.7
Russian Federation	48.7	61	73	0	1	100	88	3.5	4.5
Sierra Leone	62.7	36	39	NA	NA	NA	NA	NA	1.7
Singapore	NA	75 (1)	79 (2)	4 (3)	12 (11)	91 (11)	76 (8)	3.0 (16)	1.1 (29)
South Africa	59.3	61	66	15	16	100	95	7.9	3.2
Venezuela	48.8	70	76	7	9	83	49	5.2	3.0
Zambia	49.8	43	43	16	31	72	42	2.2	2.3
Zimbabwe	56.8	50	52	8	17	93	59	NA	3.1
Average		57.9	62.2	20.9	27.2	80.6	56.5	3.7	2.6

Sources: * columns were taken from *Human Development Report 2000.* † column was taken *Report 2000/2001.*

Notes: 1. Numbers in parentheses represent the rank of Singapore for the respective variables ployment rate in Singapore and these figures were taken from *Yearbook of Statistitics*,

Singapore Gini is not reported in *World Development Report 2000/2001*. There ported 1989; Zimbabwe 1990–91; Central African Republic, Madagascar, and Nicaragua Paraguay 1995; Nigeria 1996–97; Panama and Philippines 1997; and Russian

3. NA = not available.

Real per Capita Rank GNP in (U.S. HDR* \$PPP)		Unemploy- ment Rate (% of Total Labor Force) [†]		Under-5 Mortality Rate per 1,000		Infant Mortality Rate per 1,000 Live Births		Total Recorded Drug Offenses (per - 100,000	Recorded Rapes (per 100,000 Women Aged 15	Recorded Homi- cides in Country (per 100.000
1999	1980– 82	1994– 97	1980	1998	1980	1998	People) 1994*	& Above) 1994*	People) 1994*	
6,317	74	2.8	6.9	80	40	70	33	NA	NA	NA
898	172	NA	NA	NA	210	121	104	NA	NA	NA
1,131	166	NA	NA	NA	162	117	98	NA	NA	NA
8,370	38	10.4	5.3	35	12	32	10	62.9	19.1	4.5
5,709	68	NA	12.1	58	28	41	23	40.0	15.2	78.6
5,770	48	5.9	5.7	29	15	19	13	13.8	26.4	9.7
4,653	87	NA	15.9	92	47	76	40	NA	NA	NA
4,048	104	12.9	8.0	120	36	84	31	NA	NA	NA
3,517	120	NA	NA	NA	52	84	42	NA	NA	NA
2,254	113	NA	3.2	103	46	70	36	NA	NA	NA
2,058	127	NA	NA	168	144	119	93	NA	NA	NA
766	141	NA	NA	216	146	119	92	2.2	1.3	0.4
7,963	61	NA	2.5	42	12	30	8	53.1	15.5	NA
693	165	NA	NA	NA	218	184	117	NA	NA	NA
7,719	55	NA	3.5	74	35	51	30	NA	NA	NA
2,154	116	NA	NA	143	42	84	36	22.4	109.7	25.6
727	173	NA	NA	317	250	135	118	NA	NA	NA
744	151	NA	NA	196	119	99	76	NA	NA	NA
5,016	59	NA	14.3	36	25	32	21	115.3	34.1	12.5
2,263	133	NA	NA	NA	76	78	59	NA	NA	NA
4,193	81	4.1	8.2	61	27	50	24	NA	NA	NA
4,387	80	NA	7.7	126	47	81	40	NA	NA	NA
3,815	77	4.8	7.4	81	40	52	32	NA	12.2	9.5
6,339	62	NA	11.3	NA	20	22	17	50.5	22.1	23.2
414	174	NA	NA	336	283	190	169	NA	NA	NA
27,024 (1)	24	2.6(1)	2.4 (1)	13 (1)	6(1)	12(1)	4 (1)	62.9	6.4	1.7
8,318	103	NA	5.1	91	83	67	51	NA	NA	NA
5,268	65	5.9	10.3	42	25	36	21	NA	NA	NA
686	153	NA	NA	149	192	90	114	3.7	15.7	15.8
2,470	130	NA	NA	108	125	80	73	94.1	101.2	16.0
3,622		2.7	5.4	113.2	85.2	77.1	54.0			

Other Economies with $G_{INI} > 0.45$

VIII

from World Development Indicators 2000. All other variables were taken from World Development

considered out of thirty countries in the list. Only 1982 and 1997 were considered for the unem-Singapore, 1997 and 1995 editions.

Ginis are mostly for the year 1996 except: Lesotho 1986–87; Guatemala and Sierra Leone 1993; South Africa 1993–94; Burkina Faso, Chile, and Mali 1994; Malaysia, Mexico, Niger, and Federation 1998.

ever, Singapore's female illiteracy rate is 12 per cent, far below Chile, Colombia, Costa Rica, and Panama where Ginis are almost 0.5 and per capita real GNPs (in U.S.\$PPP) are almost one-fifth of Singapore (except Chile, where it is almost one-third).

In the list of thirty countries (in Table VIII) Singapore ranks twenty-ninth in terms of share of public expenditure on health. Second only to Japan, Singapore has the fastest growing ageing population in the world. The increasing proportion of the aged leads to a demand for medical care. However, as part of privatization during the 1980s, the government encouraged commercialization (to increase efficiency and reduce unnecessary demand) even in the health care system. Though there is assurance from the government of an affordable health care system, the equity aspect is eclipsed by the ever-increasing emphasis on economic efficiency and financial accountability.

Singapore spent 3 per cent of its GNP in 1997 on education. This proportion is also quite low compared to the other countries in the list. Lesotho and South Africa spent almost 8 per cent, and Venezuela spent almost 5 per cent of their GNP on education. *Human Development Report 1999* records that the average public education expenditure on high human development countries (Singapore comes under this category) as a percentage of GNP was 5 and that of medium human development countries (Singapore's neighbors Malaysia, Thailand, Indonesia, and Vietnam are the members of this category) was 3.8. This clearly indicates that though there is a high importance on the educational expansion in Singapore the allocated portion of GNP is comparatively not very high. The data on social problems (e.g., drug offenses, reported rapes, and recorded homicides) is not available for all the countries in the list. However, it is interesting to note that the drug offense rate in Singapore is quite high compared to Costa Rica, Nicaragua, and even Malaysia.

IX. CONCLUSION

In this paper we examined the change in social welfare in Singapore using LFS of the years 1982, 1991, and 1999. To find the change and dominance both ordinal (Lorenz dominance and generalized Lorenz dominance) and cardinal (SWF) measures are used. It is found by Lorenz dominance that the social welfare in Singapore during 1999 is less than 1991 and no unambiguous conclusion can be made on the welfare ranking of 1982 and 1991 or 1982 and 1999 as Lorenz curves of both these two periods intersect. To solve this crossing problem (the mean incomes of these years are changing, which creates another problem) and to introduce the concept of efficiency in the social welfare construct we analyzed and applied the generalized Lorenz dominance criteria. It was found that this criterion is unable to lead to any unambiguous ranking of these three years again because of the intersection. The ranking based on Sen-SWF shows a continuous increase in the social welfare of

Singapore. It was also found that the increase in inequality is overshadowed by the increase in mean income. This worth to note that to solve the ranking in terms of social welfare, Lorenz dominance is a common approach used in the literature. However, as the procedure does not provide a complete ranking a theoretical extension (used in empirical observation as well) is the generalized Lorenz dominance. We have used these approaches first and then applied the cardinalization of generalized Lorenz (that is the Sen-SWF).

Considering the limitation of the Sen-SWF, which is Paretian and which gives too much emphasis on the efficiency aspect, we introduced a more general SWF which could be non-Paretian in special cases. With this SWF we found that when the emphasis on equity is very high, social welfare in Singapore decreases. It is observed that, with only one exception, although the fruit of growth was distributed always to all sections of people, the richest section benefits the most. We have also shown, using nonincome factors, that social welfare in Singapore has increased in terms of better education, health, and standard of living (quantified by a decreased crime rate).

However, compared to the countries with high inequality (Gini more than 0.45) the performance of Singapore is found to be mixed. The achievement in terms of reducing the unemployment rate and infant and under-five mortality rates is impressive. Life expectancy at birth is remarkable. However, with this the health care for the aged needs attention. More aggressive attention is also needed in the education sector.

REFERENCES

- Atkinson, Anthony B. 1970. "On the Measurement of Inequality." Journal of Economic Theory 2, no. 3: 244–63.
- Beach, Charles M., and Russell Davidson. 1983. "Distribution-Free Statistical Inference with Lorenz Curves and Income Shares." *Review of Economic Studies* 50, no. 4: 723–35.
- Bergson, Abram. 1938. "A Reformulation of Certain Aspects of Welfare Economics." *Quarterly Journal of Economics* 52: 310–34.
- Bishop, John A.; S. Chakraborti; and Paul D. Thistle. 1989. "Asymptotically Distribution-Free Statistical Inference for Generalized Lorenz Curves." *Review of Economics and Statistics* 71, no. 4: 725–27.
- Cowell, Frank A. 1995. Measuring Inequality. 2d ed. London: Prentice Hall.
- Dagum, Camilo. 1990. "On the Relationship between Income Inequality Measures and Social Welfare Functions." *Journal of Econometrics* 43, nos. 1–2: 91–102.
- . 1993. "The Social Welfare Bases of Gini and Other Inequality Measures." *Statistica* 53, no. 1: 3–28.
- Dasgupta, Partha; Amartya Kumar Sen; and David Starrett. 1973. "Notes on the Measurement of Inequality." *Journal of Economic Theory* 6, no. 2: 180–87.
- Kakwani, Nanak C. 1980. Income Inequality and Poverty: Methods of Estimation and Policy Applications. New York: Oxford University Press for the World Bank.

—. 1984. "Welfare Ranking of Income Distribution." In *Advances in Econometrics*, vol. 3, ed. R. L. Basmann and George F. Rhodes, Jr. Greenwitch, Conn.: JAI Press.

——. 1986. Analyzing Redistribution Policies: A Study Using Australian Data. Cambridge: Cambridge University Press.

- Kolm, Serge Christophe. 1966. "The Optimal Production of Social Justice." In "International Economic Association Conference on Public Economics, Biarritz." Proceedings ed. H. Guitton and J. Margolis.
- Liu, Pak-wai, and Yue-chim Wong. 1981. "Human Capital and Inequality in Singapore." Economic Development and Cultural Change 29, no. 2: 275–93.
- Mukhopadhaya, Pundarik. Forthcoming. "Trends in Income Disparity and Equality Enhancing (?) Education Policies in the Development Stages in Singapore." *International Journal of Educational Development*.
- Mukhopadhaya, Pundarik, and V. V. Bhanoji Rao. 2002. "Income Inequality." In *Singapore Economy in the 21st Century: Issues and Strategies*, ed. Koh Ai Tee, Lim Kim Lian, Hui Weng Tat, V. V. Bhanoji Rao, and Chng Meng Kng. Singapore: McGraw Hill.
- O'Higgins, Michael; Günther Schmaus; and Geoffrey Stephenson. 1990. "Income Distribution and Redistribution: A Microdata Analysis for Seven Countries." In *Poverty, Inequality and Income Distribution in Comparative Perspective*, ed. Timothy M. Smeeding, Michael O'Higgins, and Lee Rainwater. New York: Harvester Wheatsheaf.
- Pang, Eng Fong. 1975. "Growth, Inequality and Race in Singapore." International Labour Review 111, no. 1: 15–28.
- Rao, V. V. Bhanoji, and M. K. Ramakrishnan. 1980. Income Inequality in Singapore: Impact of Economic Growth and Structural Change, 1966–1975. Singapore: Singapore University Press.
- Samuelson, Paul Anthony. 1949. Foundations of Economic Analysis. Cambridge, Mass: Harvard University Press.
- Sen, Amartya Kumar. 1974. "Information Bases of Alternative Welfare Approaches: Aggregation and Income Distribution." *Journal of Public Economics* 3, no. 4: 387–403.
 - —. 1976. "Real National Income." *Review of Economic Studies* 43, no. 1: 19–39.
- Sheshinski, Eytan. 1972. "Relation between a Social Welfare Function and the Gini Index of Income Inequality." *Journal of Economic Theory* 4, no. 1: 98–100.
- Shorrocks, Anthony F. 1983. "Ranking Income Distributions." Economica 50: 3–17.
- Singapore, Department of Statistics. 2000. *Is Income Disparity Increasing in Singapore?* Occasional Paper. Singapore: Department of Statistics.
- Smith, Peter. 1993. "Measuring Human Development." *Asian Economic Journal* 7, no. 1: 89–106.
- United Nations Development Programme (UNDP). 2000. United Nations Development Programme Annual Report 2000. New York: UNDP.
- World Bank. 1993. *The East Asian Miracle: Economic Growth and Public Policy*. New York: Oxford University Press for the World Bank.
- Yitzhaki, Shlomo. 1979. "Relative Deprivation and the Gini Coefficient." *Quarterly Journal of Economics* 93, no. 2: 321–24.
 - . 1982. "Relative Deprivation and Economic Welfare." *European Economic Review* 17, no. 1: 99–113.

APPENDIX

Proof of equation (15):

$$\begin{split} &\frac{\partial W}{\partial x_i} = \frac{\partial}{\partial x_i} \left[\mu^{\beta} (1-G) \right] \\ &= \frac{\partial}{\partial x_i} \left[\left(\sum \frac{x_i}{n} \right)^{\beta} \left(1 - \frac{\sum (2i-n-1)x_i}{n\sum x_i} \right) \right], \text{ as } G = \frac{\sum (2i-n-1)x_i}{n^2 \overline{x}} \\ &= \beta \mu^{\beta-1} \frac{1}{n} \left[1-G \right] + \mu^{\beta} \left[\frac{0 - (2i-n-1)n^2 \mu + n\sum (2i-n-1)x_i}{(n\sum x_i)^2} \right] \\ &= \frac{\frac{1}{n} \beta \mu^{\beta-1} n^4 \mu^2 (1-G) - n^2 \mu^{\beta+1} (2i-n-1) + \mu^{\beta} n\sum (2i-n-1)x_i}{(n^2 \mu)^2} \,. \end{split}$$

To satisfy Paretianty this expression has to be greater zero—that means:

$$\begin{split} &\frac{1}{n} \,\beta\mu^{\beta-1} n^4 \mu^2 (1-G) + \mu^{\beta} n \sum (2i-n-1) x_i > n^2 \mu^{\beta+1} (2i-n-1) \\ &\Rightarrow n^3 \beta\mu^{\beta+1} (1-G) + \mu^{\beta} n \sum (2i-n-1) x_i > n^2 \mu^{\beta+1} (2i-n-1) \\ &\Rightarrow n \beta (1-G) + \frac{1}{n\mu} \sum (2i-n-1) x_i > 2i-n-1 \\ &\Rightarrow \beta (1-G) + \frac{\sum (2i-n-1) x_i}{n^2 \mu} > \frac{2i-n-1}{n} \\ &\Rightarrow \beta - \beta G + G > \frac{2i-n-1}{n} , \end{split}$$

for i = 1, ..., n.